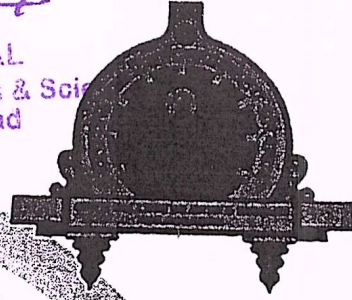


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17. Challenges of Women's Political Participation & Decision Making in India

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India has one of the highest number of female politicians in the world. Women have held high offices in India including that of the President, Prime Minister, Speaker of the Lok Sabha and Leader of the Opposition. Education of women has not only helped them to become aware of the political problems, but they are gradually becoming active participants in the political life. Some are enrolling themselves as members of political parties, attending party meetings, conventions, and carrying out political programs. Some women are attaining influential political stature of their own and have become instrumental in shaping the public opinion for the betterment of women's conditions in society.

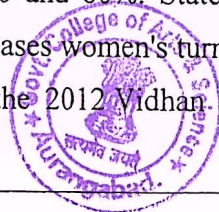
The term 'political participation' has a very wide meaning. It is not only related to 'Right to Vote', but simultaneously relates to participation in: decision making process, political activism, political consciousness, etc. Women in India participate in voting, run for public offices and political parties at lower levels more than men. Political activism and voting are the strongest areas of women's political participation. Women turnout during India's 2014 parliamentary general elections was 65.63%, compared to 67.09% turnout for men. India ranks 20th from the bottom in terms of representation of women in Parliament.

Female Participation

Voting

In 1950, universal suffrage granted voting rights to all women. This is enshrined in Article 326 in our constitution. India is a parliamentary system with two houses: Lok Sabha (lower house) and Rajya Sabha (upper house). Rates of participation among women in 1962 were 46.63% for Lok Sabha elections and rose to a high in 1984 of 58.60%. Male turnout during that same period was 63.31% in 1962 and 68.18% in 1984. The gap between men and women voters has narrowed over time with a difference of 16.7% in 1962 to 4.4% in 2009.

Voter turnout for national elections in the past 50 years has remained stagnant with turnout ranging between 50 and 60%. State elections have seen a growing trend in women's participation, and in some cases women's turnout is exceeding male turnout. Increased turnout of women was reported for the 2012 Vidhan Sabha elections (legislative/state assemblies) with



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states such as Uttar Pradesh reporting 58.82% to 60.29% turnout. In the 2013 assembly elections, women's overall turnout was reported to be 47.4%, and male turnout was 52.5%. Indian states of Arunachal Pradesh, Goa, Kerala, Manipur, Meghalaya, Mizoram all reported higher turnouts among women than men in 2013.

Increased participation is occurring in both rich and poor states in India. The sex ratio of voters has improved from 715 female voters for every 1,000 male voters in the 1960s to 883 female voters in the 2000s. The Election Commission of India (ECI) has sought to increase voter turnout by cleaning up electoral rolls and removing missing or deceased members. Voter outreach has included door-to-door voter registration, and in 2014 elections, voters will be issued a photo id with polling station information to increase voter turnout. Increased voter turnout in India is also partially due to the women voters.

2014 elections

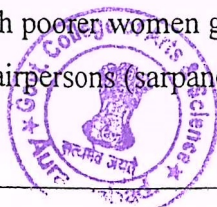
Women turnout during India's 2014 parliamentary general elections was 65.63%, compared to 67.09% turnout for men. In 16 out of 29 states of India, more women voted than men. A total of 260.6 million women exercised their right to vote in April–May 2014 elections for India's parliament.

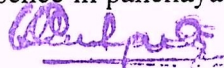
Political participation

India has a federal form of government, with devolved powers. The electorate votes to elect a national parliament as well as state assemblies. In 2012, India had a minimal percentage of 10.9% women elected representatives in the national parliament, which is, but relatively higher than Hungary (8.8%), Brazil (9.6%), China (9.1%), and Malaysia (9.8%).

To remedy low participation of women electors, India in 1994 established quotas (reservations) in constitutional amendments (73rd and 74th) to reserve 33% of seats in local governments for women. The Women's Reservation Bill (108th amendment) has been introduced in the national parliament to reserve 33% of Lok Sabha and Vidhan Sabha seats for women. The bill has yet to be passed by Lok Sabha and signed into law.

Seats reserved for women are rotated for assurance that each seat has an equal chance of being reserved. After the establishment of women's reservations, political participation went from 4-5% to 25-40% among women, and gave millions of women the opportunity to serve as leaders in local government. Odisha, an Indian state, established reservations prior to the 73rd amendment and they had 28,069 women elected in 1992 and 28,595 women in 1997. Class differences have manifested with poorer women gaining presence in panchayats, but women of a higher class being elected as chairpersons (sarpanch).




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Challenges to women's participation

Sexual violence

A 2011 study found, "24% of Indian men have committed sexual violence at some point in their lives, 20% have forced their partners to have sex with them...38% of men admitting they had physically abused their partners. Widespread sexual violence is attributed to the fact that violence within marriage is not against the law, and sexual violence goes largely unpunished.

Discrimination

Although the Constitution of India removed gender inequalities among caste and gender, discrimination continues to be a widespread barrier to women's political participation. A 2012 study of 3,000 Indian women found the barriers in participation, specifically in running for political office, in the form of illiteracy, work burdens within the household, and discriminatory attitudes towards women as leaders. Discrimination is further perpetuated by class. Dalit women, of the lowest caste in India, are continually discriminated against in running for public office. The Government of India requires reservation of seats for Dalits and Scheduled Castes, but women suffer from abuse and discrimination when serving as elected officials. Dalit women experience harassment by being denied information, ignored or silenced in meetings, and in some cases petitioned to be removed from their elected position.

Illiteracy

India has one of the largest illiterate populations. In January 2014, the United Nations reported 287 million adults in India are illiterate. Literacy among Indian women is 53.7%, which is much lower than literacy among men reported at 75.3%. Illiteracy limits the ability of women to understand the political system and issues.

Conclusions (overcoming barriers to participation)

To overcome issues of discrimination and violence, women's organizations have focused on the empowerment of Indian women. Empowerment is tied to the support of family and improved status within the household, which is undermined by the threat of domestic and sexual violence.

Socio-economic conditions, such as poverty and illiteracy, prevent the entrance of women into running for public office, and even voting. Inability to understand the rules of Panchayat Raj undermines the self-confidence to participation in public office.

Empowerment of Indian women can also occur through "bridging gaps in education, renegotiating gender roles, the gender division of labour and addressing biased attitudes". Women can also be empowered to participate by family, and when familial support is present they are more likely to run for office.



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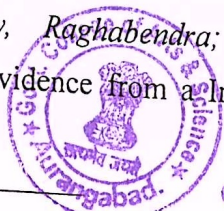
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The Government of India has addressed the issue of empowerment by consolidating all programmes for women under the National Mission of Empowerment of Women (NMEW). The mission of NMEW is to "enhance economic empowerment of girls and women through skill development, micro credit, vocational training and entrepreneurship."

In 2001, the Government of India passed the National Policy for the Empowerment of Women. The policy focuses on "the advancement, development, and empowerment of women". Specifically, the policy focuses on ending gender inequality and violence against women. The United Nations has also encouraged empowerment among India women by campaigning to end violence against women in India. Non-governmental organizations (NGOs) have also tried to empower women focusing on issues of education, violence, and leadership. NGOs working towards women empowerment in India include Sammaan Foundation, Deepalaya, and CARE India.


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